THE UNIFIED GOVERNMENT OF ATHENS-CLARKE COUNTY
COMMISSION AGENDA ITEM

SUBJECT: Clayton Street Infrastructure & Transportation Improvements - Preliminary Plans - SPLOST 2005 Project #10 and TSPLOST 2018 Project #9, Sub-Project #1

DATE: May 2, 2018

BUDGET INFORMATION:

REVENUES:

<table>
<thead>
<tr>
<th></th>
<th>Amount</th>
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<tbody>
<tr>
<td>SPLOST 2005 Project #10</td>
<td>$6,761,692</td>
</tr>
<tr>
<td>TSPLOST 2018 Project #9</td>
<td>$6,884,090</td>
</tr>
<tr>
<td>Total Revenue Available</td>
<td>$13,645,782</td>
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EXPENSES:

CAPITAL:

<table>
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<tr>
<th></th>
<th>Amount</th>
</tr>
</thead>
<tbody>
<tr>
<td>Expensed or Encumbered</td>
<td>$1,553,278</td>
</tr>
<tr>
<td>Designated Debt Service</td>
<td>$36,344</td>
</tr>
<tr>
<td>Designated Design</td>
<td>$175,000</td>
</tr>
<tr>
<td>Designated Testing</td>
<td>$203,768</td>
</tr>
<tr>
<td>Designated Acquisition of Capital</td>
<td>$142,246</td>
</tr>
<tr>
<td>Designated Public Art</td>
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<tr>
<td>Designated Permits, Misc. &amp; PM Fees</td>
<td>$1,225,579</td>
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<tr>
<td>Designated Design and Construction Contingency</td>
<td>$1,214,067</td>
</tr>
<tr>
<td>Total Available for Construction</td>
<td>$9,050,000</td>
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FUNDING SOURCE: SPLOST 2005 and TSPLOST 2018 Program Revenues

COMMISSION ACTION REQUESTED ON: June 5, 2018

PURPOSE:
To request that the Mayor and Commission:

a. Approve the proposed Preliminary Plans – Phase 1 for the SPLOST 2005 Project #10 and TSPLOST 2018 Project #9, Sub-Project #1 - Clayton Street Infrastructure & Transportation Improvements as described and shown in Attachment #1;

b. Authorize staff to advance the portions of the project to be built with ACCGOV staff to the construction phase; and,

c. Authorize staff to advance the design efforts to complete the Preliminary Plans for Phase 2.
HISTORY:

1. On November 2, 2004, Athens-Clarke County citizens approved the SPLOST 2005 Referendum. This Referendum included the Business Corridor Infrastructure Improvements Project (SPLOST 2005 Project #10).

2. On July 5, 2005, the Mayor and Commission (M&C) approved the Master Implementation Plan and Funding Schedule for the SPLOST 2005 Program. The Clayton Street Infrastructure & Transportation Improvements Project (SPLOST 2005 Project #010) was programmed for Tier IV (FY09) through Tier VI (FY10) of the SPLOST 2005 Program with a total funding of $8,391,955.

3. In November 2008, a Project User Group was formed to include Brad Griffin (Director of Planning), David Clark (Director of Transportation and Public Works), David Fluck (Director of Central Services), and Gary Duck (Director of Public Utilities). Planning efforts were initiated by the User Group to define an approach to meet the intent of the Initial Project Statement established under the SPLOST 2005 Program.

4. On September 4, 2012, M&C approved Clayton Street (Lumpkin Street – Thomas Street) & Jackson Street (Washington Street – Broad Street) as the Sub-Project priority and authorized staff to proceed with preliminary plans.

5. On November 5, 2013, M&C approved the Preliminary Plans that retained the existing 3-lane roadway section on Clayton Street and authorized staff to enter the Bid & Award Phase.


7. In March to April 2015, ACCGOV pre-qualified Contractors for re-bidding. Three firms submitted. Two firms were deemed qualified.

8. On August 13, 2015, ACCGOV received one bid from the two Pre-qualified Contractors. The bid was three times the amount of the construction budget.

9. On September 1, 2015, M&C rejected the bid and authorized staff to develop alternative project approaches to adjust the project within project budget, including removal of work on Washington Street and City Hall Streetscape.

10. In November 2015, coordination efforts began for T&PW staff to install underground project components (storm sewer & communication ducts) to mitigate one reason for lack of Contractor interest in the project.

11. On May 6, 2016, ACCGOV issued an RFP for the Downtown Public Health and Safety study. Subsequently, the Manager’s office placed the SPLOST 2005 Downtown infrastructure
project on hold to allow the Public Health and Safety study to be completed and for the possibility of a future TSPLOST to provide an additional funding source.


13. In November 2016, ACCGOV engaged independent engineering firms to complete a traffic study on Clayton Street to determine what opportunities, if any, were present to change lane configuration, on street parking, dedicated bike lanes, increase sidewalk widths, and impact from potential street closures.

14. On June 6, 2017, M&C established the Operating and Capital Budgets for FY18. Inclusive in this budget was the authorization of five additional full-time positions within Transportation & Public works contingent on the passage of the TSPLOST referendum in November 2017.

15. On November 7, 2017, citizens of Athens-Clarke County approved the TSPLOST 2018 Program Referendum; which included the Downtown Transportation Improvement Program (Project #09).


17. On November 30 & December 6, 2017, a new Project User Group for the combined SPLOST and TSPLOST project convened to review potential Project Concept Options. The Project User Group included Drew Raessler (Director of Transportation and Public Works), David Fluck (Director of Central Services), Suki Janssen (Director of Solid Waste), Rita Brown (Landscape Management), Kyle Hendrix (Asst. Chief Fire/Emergency Management), Scott Freeman (Police Chief), and David Lynn and Linda Ford (ADDA Directors) (See F&I #4).

18. On December 12, 2017, staff presented to M&C Project Concept options and elements that had been reviewed by the User Group. At the meeting, the M&C indicated the desire to move forward with the adoption of the concept of reducing Clayton Street to two lanes in the interest of expediting the project, and not have the typical public input period prior to approving the Project Concept. The Mayor directed the Manager to create this agenda report for those purposes in the December/January cycle.

19. On December 13, 2017, the Athens Cultural Affairs Commission (ACAC) offered a recommendation in accordance with Athens-Clarke County Code Ordinance, Section 1, Title I, Chapter 1-25-6, Additional Funding for Public Art, to the M&C related to the use of public art for the project. The recommendation included a budget designation of 1% of the TSPLOST Construction Budget or $53,650 to be used for public art in the Clayton Street Improvements with the final selection and location of the art to be determined during design and approved by the M&C. Staff concurs with this recommendation.
20. On January 2, 2018, M&C approved the Project Concept (See F&I #4).

21. On January 2, 2018, M&C approved the purchase of capital project related vehicles and equipment for the Transportation & Public Works Department for initial use on the Clayton Street Infrastructure & Transportation Improvements project.

22. On February 25, 2018, a Public Information Open House was held to solicit feedback on various topics along the Clayton Street Project Area including the M&C approved Project Concept Elements and Construction Schedule. ACAC along with Solid Waste hosted tables to receive feedback in conjunction with the project.

23. April 27, 2018 the User Group met to review the proposed plans, timelines and perceived community needs moving forward.

FACTS & ISSUES:

1. The Initial Project Statement for SPLOST 2005 Project #10 reads as follows: Business Corridor Infrastructure Improvements, continues the replacement and upgrade of various infrastructure and streetscape projects within the Business Districts within Athens-Clarke County. This project will design and construct improvements to various roadway, sidewalk, drainage, and water systems in the downtown area and, to the extent that funds are available, other similar business districts. This continues a SPLOST 2000 program.

2. The Initial Project Statement for TSPLOST 2018 Project #09 reads as follows: Downtown Transportation Improvements Program, includes the design and construction for specific improvements for the Downtown Transportation infrastructure. Project includes improvements to Clayton Street and connecting side streets for the completion of the 2005 SPLOST project to new sidewalks, streetscape, new paving, associated storm drainage, pedestrian safety improvements, operational and traffic flow improvement, and bicycle improvements between Pulaski Street and N. Thomas Street.

3. The Clayton Street Infrastructure & Transportation Improvements Project (SPLOST 2005 Project # 10) was envisioned to continue replacement and/or upgrade of streetscapes and both above ground and underground infrastructure along Clayton Street between S. Lumpkin and Thomas Street.

4. The Project User Group met and reviewed the existing conditions along the entire length of Clayton Street as well as discussed the results of the traffic studies prepared by W.R. Toole & Associates. The result of those meetings was a consensus among the User Group that the Project Concept elements as noted on Attachment #2 were the preferred elements to be presented to the M&C for Project Concept Approval.
5. Approval of the proposed Preliminary Plans for Phase 1 confirms the locations of curb lines and allows Streets and Drainage staff to begin the storm drain installation efforts to advance the project delivery.

6. Upon approval of the proposed Preliminary Plans for Phase 1, staff will initiate final efforts for the Phase 2 portion including additional public input session(s) with concentration of elements between the curb line and building face portion of the street scape.

7. Several supporting components of the Downtown Infrastructure Improvements relies upon multiple departmental initiatives that need further refinement prior to final incorporation into the plans. They include:
   - Final Location & Design of Eco stations
   - Sidewalk Café Ordinance - Review
   - Final material details for landscape and sidewalk amenities
   - Identify additional loading/unloading zones
   - Event Planning & Safety enhancements
   - Final tree removal schedule (dynamic approach, remove trees as progress continues)
   - Finalize Communication Plan & Project Ambassador Tasks for Phase 2 efforts

8. Efforts for successful project delivery involve the following:
   - Streets & Drainage (S&D) Crews – Stormwater Facilities
     - Reduce costs for each mobilization and demobilization
     - Improved communications with key stakeholders
     - Reduces the cost impact due to unknown underground conditions (rock, utilities, coal chutes, etc.)
     - Crews are able to get started immediately after preliminary plan approval.
   - Non-ACCGOV Utilities
     - Utility planning post M&C Preliminary Plan Approval
     - Installation coordination with S&D and prior to streetscape finishing work
   - Contracted Crews – Above Ground Facilities
     - Completion post S&D crews with streetscape
     - Contracted crews will have necessary expertise for landscaping and hardscaping

9. Based on the information available at this time and the stated assumptions, staff is recommending the proposed general project delivery schedule:

<table>
<thead>
<tr>
<th>Effort</th>
<th>College to Lumpkin</th>
<th>College to Jackson</th>
<th>Thomas to Jackson</th>
</tr>
</thead>
<tbody>
<tr>
<td>Utility Relocations</td>
<td>Aug-Nov 2018</td>
<td>Nov 2018-Feb 2019</td>
<td>Feb-April 2019</td>
</tr>
<tr>
<td>Storm drain install</td>
<td>Jan-Apr 2019</td>
<td>Jan-Mar 2020</td>
<td>May-Aug 2019</td>
</tr>
<tr>
<td>Streetscape</td>
<td>Apr-July 2019</td>
<td>April-Aug 2020</td>
<td>Aug-Nov 2019</td>
</tr>
</tbody>
</table>
Based on the amount and nature of the unknown underground conditions (rock, utilities, coal chutes, etc.) that are encountered during the Pre-Dig and Utility Relocations phases it may be necessary to adjust the schedule. The above schedule is based on the following assumptions:

- Traffic to remain open as much as possible with the potential for multiple partial blocks to be closed at one time;
- Minimal breaks in work for football, holidays, or events;
- Acceptable Streetscape Bids;
- No extensive unknown conditions or non-ACCGOV Utility Relocate Delays; and,
- Flexible work schedule with appropriate notices.

OPTIONS:

1. Mayor and Commission:
   a. Approve the proposed Preliminary Plans – Phase 1 for the SPLOST 2005 Project #10 and TSPLOST 2018 Project #9, Sub-Project #1 - Clayton Street Infrastructure & Transportation Improvements as described and shown in Attachment #1;

   b. Authorize staff to advance the portions of the project to be built with ACCGOV staff to the construction phase; and,

   c. Authorize staff to advance the design efforts to complete the Preliminary Plans for Phase 2.

2. Mayor & Commission deny approval of the proposed Preliminary Plans-Phase 1.

3. Mayor & Commission defined option.

DEPARTMENT RECOMMENDED ACTION:
Option #1a, b & c

DEPARTMENT:
Prepared by: Office of the Manager – SPLOST 2005 & TSPLOST Program Management

Keith Sanders, Program Administrator

Date: April 30, 2018

ADMINISTRATIVE COMMENTS:
ADMINISTRATIVE RECOMMENDATION: Option 1a, b & c

Manager

May 8, 2018

Date:

ATTACHMENTS:

Attachment 1 – Proposed Project Preliminary Plans – Phase 1
Attachment 2 – User Group & M&C Approved Project Concept Elements
UNIFIED GOVERNMENT OF
ATHENS-CLARKE COUNTY

PROPOSED PLAN

DOWNTOWN INFRASTRUCTURE IMPROVEMENTS
EAST CLAYTON ST FROM LUMPKIN ST TO THOMAS ST

LOCATION & DESIGN
APPROVAL DATE: N/A

FUNCTIONAL CLASS:
URBAN LOCAL ROAD

LOCATION: EAST CLAYTON STREET
PROJECT AREA

LOCATION SKETCH

LENGTH OF PROJECT
COUNTY MILE
P.I. MILE
START CLAYTON STREET
END CLAYTON STREET

NET LENGTH OF ROADWAY W/FLYOVERS: 0.407 MILES
NET LENGTH OF BRIDGES: 0.000 MILES
NET LENGTH OF PROJECT: 0.407 MILES
GROSS LENGTH OF PROJECT: 0.407 MILES
GROSS LENGTH OF ROADWAY: 0.407 MILES

SCALE IN FEET

E 2535917.14
N 1440751.70
STA. 10+50.00
BEGIN PROJECT

E 2537267.36
N 1441121.70
STA. 24+50.00
END PROJECT

E 2537267.36
N 1441121.70
STA. 24+50.00
END CONSTRUCTION

REVISIONS
PLANS COMPLETED: --

OWNER
PREPARED BY:
DESIGNER
ACCEPTED FOR BID BY:

UNIFIED INTERNATIONAL
382 FRANKLIN STREET
ATLANTA, GEORGIA 30303
PHONE 404-841-7885
FAX 404-841-7897

DRAWING No.
P.I. No.

07/31/2015
4/27/2018
SEE STREETSCAPE PLANS (29-XXX) FOR SHOULDER DETAILS
Clayton Street Infrastructure & Transportation Improvements
User Group Recommended and M&C Approved
Project Concept Elements

“Must Haves”
• Stormdrain conveyance system
• Increased communication/data opportunities
• Maintain current traffic level of services
• Improved safety for pedestrian/vehicle interfaces
• Adequate lighting
• Maintain appropriate access for emergency services
• Enhanced streetscape space
• Minimize loss of parking opportunities

“Highly Wanted”
• Increased sidewalk widths (curb to building)
• Ability for business to wash sidewalk areas
• Reduce trash/recycling negative perceptions

“Nice To Haves”
• Event Support Features (e.g. electrical connections)

Proposed Parking and lane configurations. Shown are the minimum widths 11 feet each for two drive lanes (one-way), 45 degree parking stalls, and 17 feet deep parking stalls.